



MISSISSIPPI R-STEP

Reliable Energy Siting through
Technical Engagement & Planning

The R-STEP Playbook: A Practical Guide for Local Governments on Energy Siting



What Is R-STEP?

The **Reliable Energy Siting through Technical Engagement and Planning (R-STEP™)** program is a U.S. Department of Energy (DOE)-funded initiative that provides state and local governments with resources to **effectively manage large-scale energy infrastructure development**. It's goals are to

- Enhance local government capacity for informed energy infrastructure decision-making
- Streamline planning and permitting processes
- Foster meaningful community engagement
- Build lasting technical knowledge within Mississippi's local government leadership structures to ensure distribution of energy benefits across all communities.



U.S. DEPARTMENT
of **ENERGY**

Awardee



energywerx

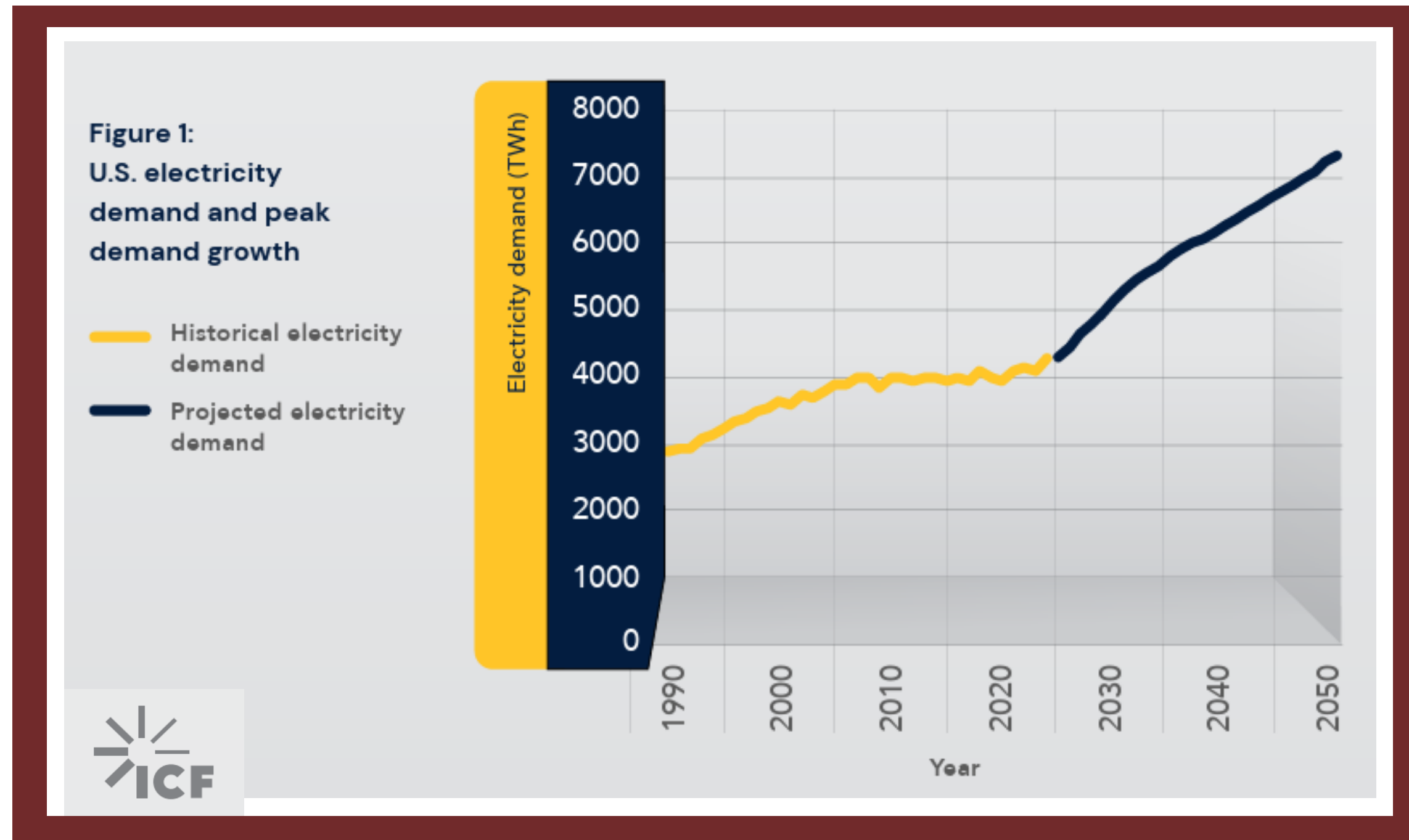
The Mississippi R-STEP Collaborative



Center for Government and
Community Development



U.S. electricity demand is expected to grow 25% by 2030 and 78% by 2050 (compared to 2023). ^[1]



Source: ICF, "Rising Current: America's Growing Energy Demand" (2025).

National Trends

Solar & wind 2025

- 17% of net utility-scale electricity generation [\[13\]](#)

Solar, wind & battery storage 2025

- 92% of new electricity generating capacity [\[14\]](#)
 - 54% solar
 - 25% battery storage
 - 13% wind

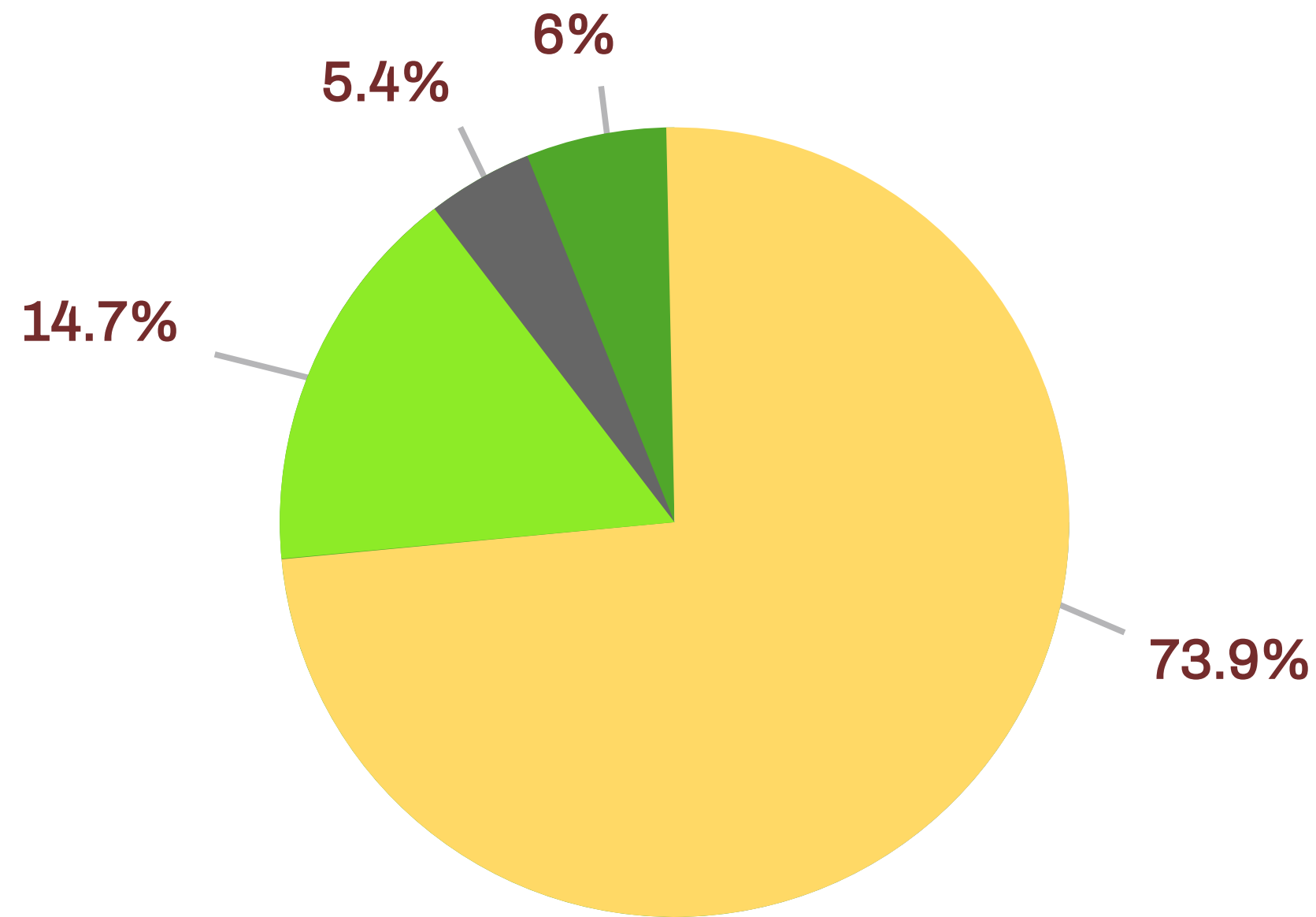
Projected 2026 generating capacity of solar PV, land-based wind, battery storage, geothermal, bioenergy, and hydropower: 547 GW [\[15\]](#)

- Expected to exceed that of natural gas (514 GW)

Overview of Large-Scale Renewable Energy in Mississippi



Mississippi's Generation Mix



■ Natural Gas

■ Nuclear

■ Coal

■ Renewables

- Total summer generation capacity is ~16,000 MW
- Renewables made up 6% of net generation in 2025 [\[16\]](#)
 - Notable increase from 3% in 2023

Renewables in Mississippi

- **Solar Energy**

- Installed, approved, and pending utility-scale capacity: ~5,564.8 MW_{ac}
- Fastest growing energy resource → Installed capacity tripled from 2023 to 2025 [\[17\]](#)

- **Wind Energy**

- Delta Wind in Tunica County (184.5 MW)

- **Battery Energy Storage**

- Installed, approved, and pending utility-scale capacity: 610 MW

- **Bioenergy**

- 293 MW of operational capacity, but mostly for industrial uses [\[18\]](#)

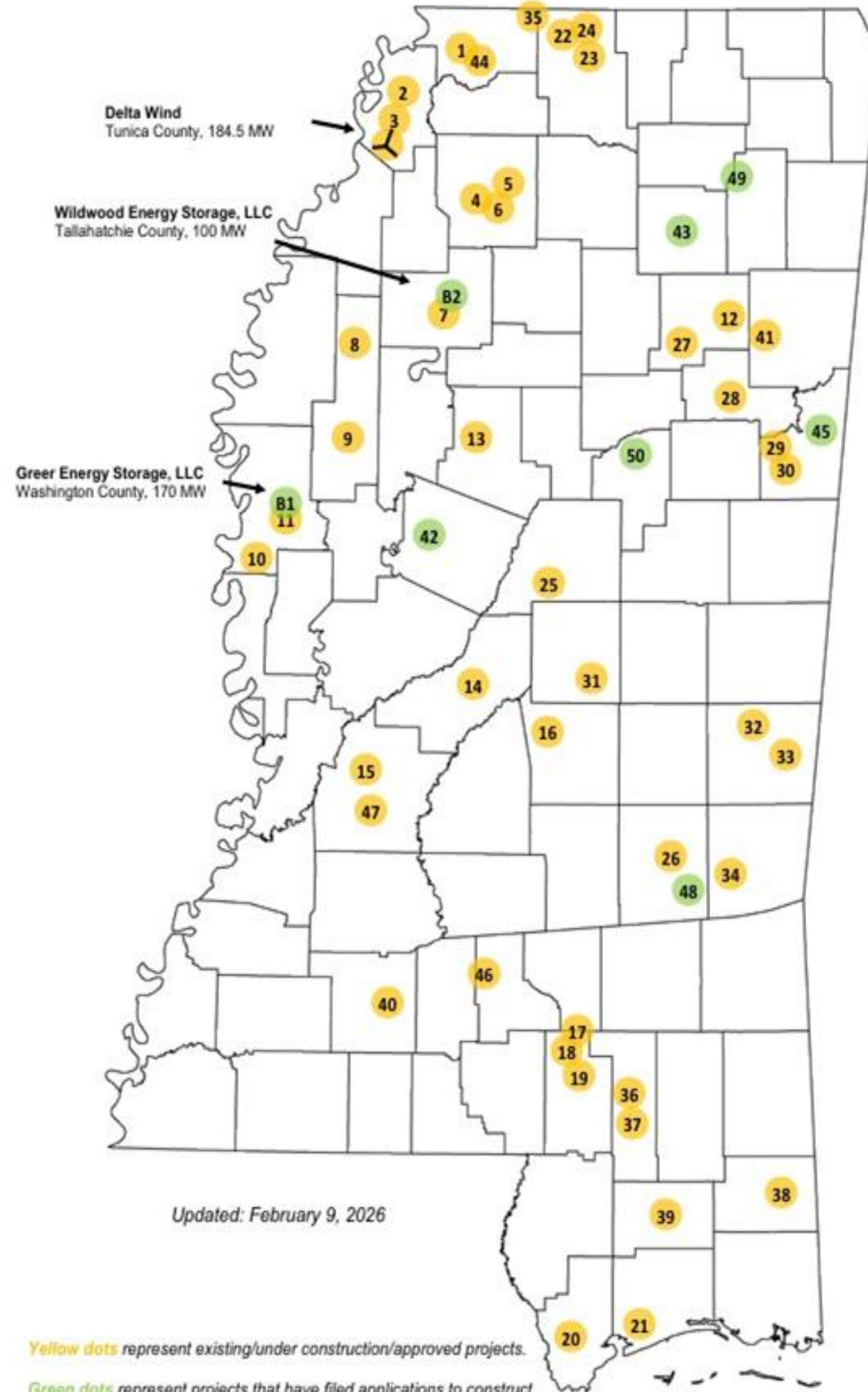


The Value of Renewables

- Installed, approved, and pending utility-scale solar projects: **\$7.118 Billion**
 - 29 counties host active or approved solar projects
- Combined with the value of Delta Wind (\$350M) and two planned BESS projects (\$270M) → **\$7.74 Billion**

UTILITY-SCALE SOLAR PROJECTS IN MISSISSIPPI

- 1) Wild Flower Solar LLC
Desoto County, 100 MW
- 2) Half Step Solar, LLC
Tunica County, 150 MW
- 3) Blues Trail Solar Energy, LLC
Tunica County, 150 MW
- 4) SR CL Panola I, LLC
Panola County, 4.75 MW
- 5) SR CL Panola II, LLC
Panola County, 4.75 MW
- 6) SR CL Panola III, LLC
Panola County, 4.5 MW
- 7) Wildwood Solar LLC
Tallahatchie County, 100 MW
- 8) Sunflower Solar
Sunflower County, 100 MW
- 9) Harvest Gold Solar Power LLC
Sunflower County, 99 MW
- 10) McNew Renewables LLC
Washington County, 125 MW
- 11) Greer Solar LLC
Washington County, 170 MW; 30 MW
- 12) Okolona Solar LLC
Chickasaw County, 145 MW
- 13) Delta's Edge
Carroll County, 100 MW
- 14) Ragsdale Solar
Madison County, 100 MW
- 15) Hinds Solar LLC
Hinds County, 150 MW
- 16) Pearl River Solar Park
Scott County, 175 MW
- 17) MS Solar 4 LLC
Covington and Lamar County, 96 MW
- 18) MS Solar 3 LLC
Lamar County, 52 MW
- 19) MS Solar 2 LLC
Lamar County, 52 MW
- 20) Moon Shot
Hancock County, 78.5 MW
- 21) U.S. NCBC (SeeBee Base)
Harrison County, 3.29 MW
- 22) SR Marshall
Marshall County, 4.75 MW
- 23) SR Byhalla
Marshall County, 4.75 MW
- 24) SR Mount Pleasant, LLC
Marshall County, 50 MW
- 25) Attala Solar
Attala County, 200 MW



- 26) Jasper Solar LLC
Jasper County, 350 MW
- 27) SR Houston LLC
Chickasaw County, 3.9 MW
- 28) MS Solar 7
Clay County, 200 MW & 50 MW BESS
- 29) MS Solar 6
Lowndes County, 150 MW & 50 MW BESS
- 30) MS Solar 5
Lowndes County, 200 MW & 50 MW BESS
- 31) Walnut Grove
Leake County, 1.285 MW/5.14 MWh BESS
- 32) SR Meridian I + II
NAS, Lauderdale County, 1 MW & 5 MW
- 33) SR Meridian III, Toomsaba
Lauderdale County, 52.5 MW
- 34) Cane Creek
Clarke County, 78.5 MW
- 35) SR West Marshall, LLC
Marshall County, 4.75 MW
- 36) Hattiesburg Solar Farm Expansion
Forrest County, 3 MW
- 37) Hattiesburg Solar Farm
Forrest County, 50 MW
- 38) Sunflower Solar LLC
George County, 112 MW
- 39) Fable Solar LLC
Stone County, 109.2 MW
- 40) Beaman Renewables LLC
Lincoln County, 113 MW
- 41) SR Magnolia
Monroe County, 160 MW
- 42) Sabre Solar LLC
Holmes County, 300 MW & BESS
- 43) Fiddle Falls Solar LLC
Pontotoc County, 200 MW & 200 MW BESS
- 44) Wildflower Solar 2 LLC
DeSoto County, 100 MW
- 45) Lowndes Solar
Lowndes County, 127.5 MW
- 46) Bluestown Solar LLC
Jefferson Davis/Lawrence Counties, 173 MW
- 47) Soul City Energy LLC
Hinds County, 396 MW & 70 MW BESS
- 48) Shubuta Creek Solar LLC
Jasper County, 200 MW + BESS
- 49) CPV Jugfork Solar LLC
Union and Lee Counties, 200 MW; 20 MW BESS
- 50) Trifecta Red Hills I, LLC
Choctaw County, 67 MW

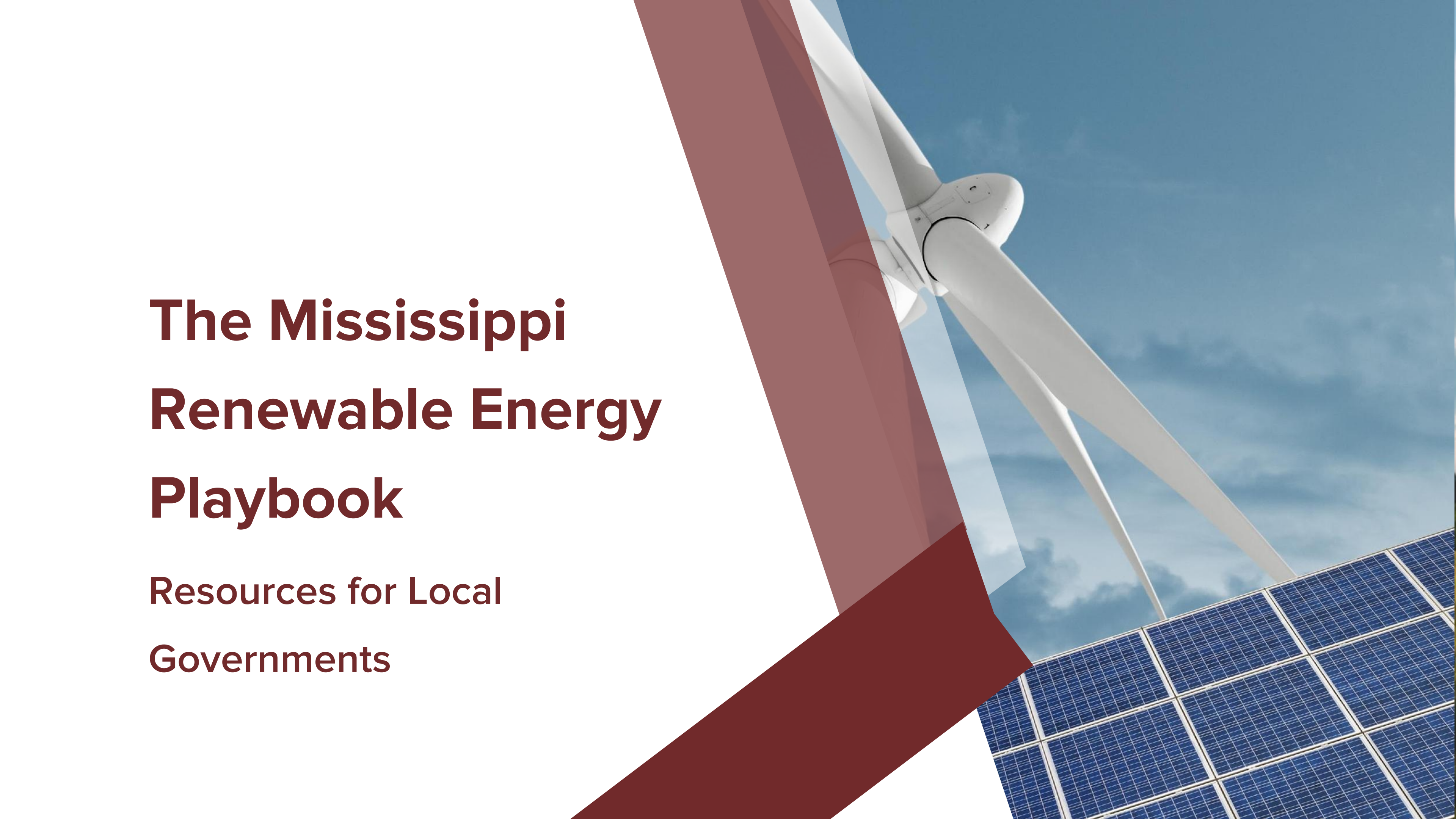
Rising Demand For Renewable Energy

Drivers of Demand Growth:

- Population Shifts
- Electrification/Corporate Sustainability Goals
- Reshoring
- Advanced Manufacturing
- Data and AI
 - 4.4% of electricity consumption in 2023 → 6.7-12.0% by 2028
 - Average: 21 devices per home [\[19\]](#)

Statewide Benefits:

- Investment in rural communities
- Increase diversity in Mississippi's generation portfolio
- Expand tax base for local governments



The Mississippi Renewable Energy Playbook

**Resources for Local
Governments**



The Purpose of the Playbook

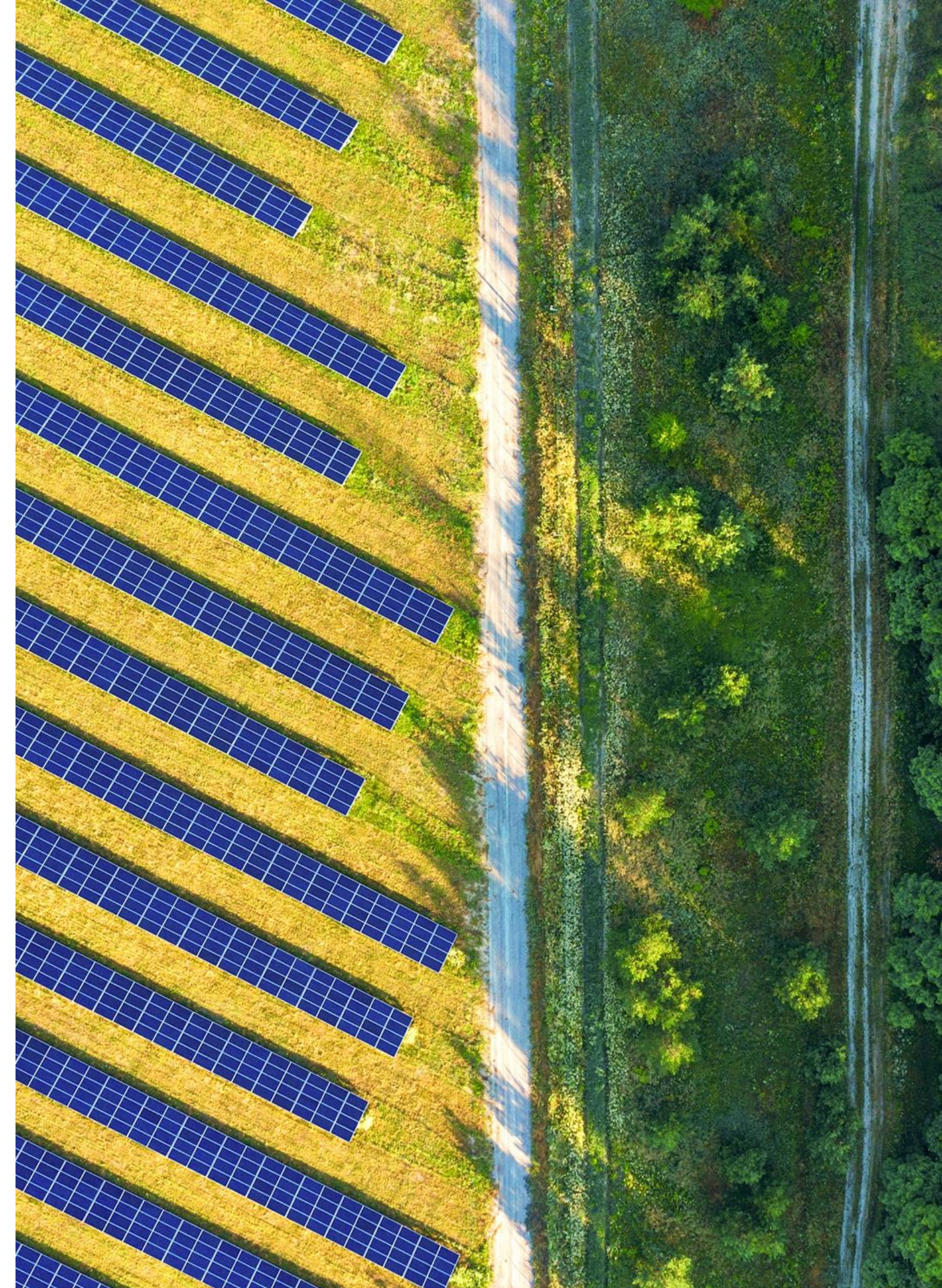
To empower local governments in Mississippi with tools and guidance for addressing large-scale renewable energy while balancing various community needs.

Solar Energy

The Playbook focuses on large-scale ($>1 \text{ MW}_{\text{dc}}$) ^[2] ground-mounted, solar PV systems.

- Interconnect to local distribution system or sub-transmission system ($<20 \text{ MW}_{\text{dc}}$) or direct to transmission system ($>20 \text{ MW}_{\text{dc}}$)
- Offsite use or wholesale market
- 5–7 acres of land per MW_{dc} ^[3]
- \$1.18–\$1.35 per watt_{dc} ^[4]

A solar energy capacity of 1 MW_{dc} can power ~ 112 homes in Mississippi. ^[5]



Wind Energy

Wind turbines can be land-based or offshore.

- Wind speeds of 6–55 mph
 - Maximum power output at ~30 mph [6]
- Taller turbines + longer blades → More power

Playbook: large-scale, land-based systems

- >100 kW/turbine for a total >1 MW [7]
 - U.S average: 3.5 MW per turbine [8]
- 82 acres/MW for spacing and 2.5 acres/MW for equipment [9]
 - 97% of land remains available
- \$1.85 per watt (average in 2024) [10]

A 3.5 MW turbine can power ~588 homes in Mississippi.



Battery Energy Storage

Uses

- Store power from variable energy sources
- Quickly dispatch electricity during periods of peak load
- Support efficient grid operations

Rapid growth throughout U.S.

- 52% increase in installed capacity in 2025 [\[11\]](#)
 - Mostly from utility-scale
- Prices dropping and investment tax credit remains



Battery Energy Storage

- Small footprint
 - 0.03–0.10 acres/MW [\[12\]](#)
- Typically lithium-ion
- BTM or FTM
- Standalone or co-located
- Safety is improving
 - Most concerns are for larger systems
 - Follow codes & standards
 - Need to train fire & emergency response professionals



What Other Technologies Are Discussed?

Geothermal

Utilizes heat that is generated and stored below the Earth's surface to provide electricity, heating and/or cooling



Bioenergy



Utilizes organic materials, such as wood and agricultural residue, to provide electricity and/or heat

Hydropower

Utilizes turbines powered by moving water to provide electricity



What Other Topics Are Covered?

- **Development Process for Large-Scale Renewable Energy**
- **Local and State Regulatory Processes**
Key Stakeholders, State Approval, Planning and Zoning
- **Tax Revenue, Abatements, and Fee-in-Lieu**
- **Community Benefits Agreements**
- **How to Address Community Concerns**
- **Agricultural Land Use**
Agrivoltaics, Marginal Agricultural Land
- **Siting on Brownfields**

Tax Revenue, Abatements, and Fee-in-Lieu



Tax Incentives in Mississippi

Mississippi allows large property tax reductions for qualifying projects.

- These are **optional** and **negotiated by the county**.
- Once approved, they are **binding contracts**.

This is about *balancing* investment attraction *and* long-term local revenue.

Tax Incentives in Mississippi

§27-31-104	§27-31-46
<ul style="list-style-type: none">● Fee-in-lieu● Up to 90% reduction for \$100M investment● Up to $\frac{2}{3}$ reduction for \$60M–\$100M	<ul style="list-style-type: none">● County tax exemption● Up to 50% reduction● Can be stacked

Together, these can reduce property taxes by **up to 95%** for projects with \$100M investment or **up to $\frac{5}{6}$** for projects with \$60M–\$100M investment. [\[20\]](#)

Length of Abatement

Standard term is 10 years

- New construction or expansion can qualify later
- Total abatements can extend up to 30 years

Key Point

Higher abatements mean lower revenue for a longer time.

What This Means for Local Revenue

Solar and wind energy → personal property

- Depreciate over time
- Tax payments drop each year even without additional abatements.
- Schools receive a pro-rated share.

Example:

- 95% abatement generates very little revenue.
- Smaller abatements can more than double tax collections.

Why Negotiation Matters

Local Control

- Abatements are negotiated contracts
- The county sets:
 - Abatement percentage
 - Minimum payments
 - Other conditions

State Oversight

- Mississippi Development Authority reviews agreements
- Counties must show independent financial review

Bottom Line

Negotiation is the primary tool local governments have to protect revenue. These abatements are not automatic. The Board's role is to decide how much incentive makes sense for this community.

Local and State Processes in Mississippi

Planning and Zoning



Incorporating Renewable Energy into Local Framework

A clear framework for renewable energy projects can

- **Address uncertainty for developers, landowner rights, and community priorities**
- **Reduce time and costs**

The Playbook gives guidance on standard best practices.

- **Industry recommendations**
- **Model state ordinances**
- **County ordinances from IN, IA, and CO**
 - **Primarily agricultural land**

Limited Home Rule

MS counties function under limited home rule.

- Zoning is not required or presumed.
- May formally adopt zoning under §17-1-3.
 - Only 19 of Mississippi's 82 counties exercise zoning.
- Counties without zoning authority may still uniformly apply regulations like:
 - Standard building codes
 - Operational impacts
 - Matters of public health and safety [\[21\]](#)

Project Applications

- **Site plan/map**
- **Transportation access plan**
 - Financial assurance for potential damage
- **Site maintenance plans**
 - Fire and emergency response
 - Stormwater management
 - Vegetation cover
- **Environmental compliance and wildlife protection**
 - Surveys and monitoring
- **Community engagement efforts**
- **Decommissioning plan**

Comprehensive Plan

- Identify community priorities and outline appropriate development patterns
- Over a 10- to 20-year period
 - Typically revised every 5 years
- Not legally binding

Zoning Ordinance

- Amend existing zoning code or develop standalone ordinance on renewable energy.
- Require performance or siting standards
- By-right or special use

Common Zoning Standards

- **Setbacks**
 - Required distance between a project and roads, homes, and property lines
- **Screening/landscaping buffer**
 - Balanced against setbacks
- **Height (for solar panels)**
- **Sound limits (for wind turbines or BESS)**
- **Lighting and aesthetic standards**
- **Security measures**

Example Use Table

Zoning District	Large-Scale Solar		Large-Scale Wind
	Less than 20 acres (1–5 MW)	Over 20 acres (>5 MW)	
Residential	Special/Conditional	Not Permitted	Not Permitted
Commercial	Permitted By-Right	Special/Conditional	Special/Conditional
Industrial, Rural, Agricultural	Permitted By-Right	Special/Conditional	Special/Conditional
Historic, Special Conservation	Special/Conditional	Not Permitted	Not Permitted

Decommissioning

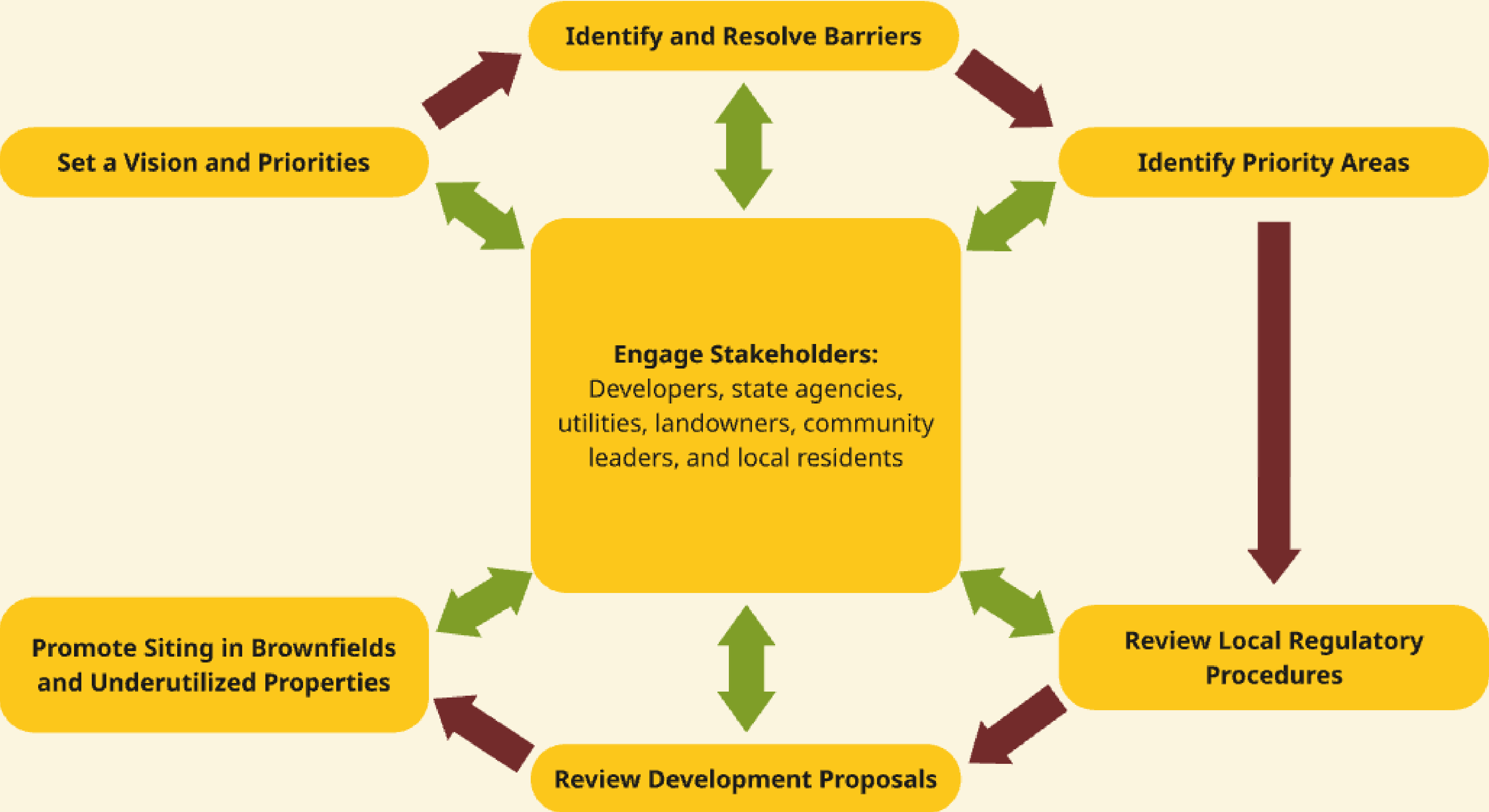
The process of project removal and site restoration

- Typically after 25–40 years of operation
- May be repowered
- Advanced recycling technologies

Required for solar facilities $>5 \text{ MW}_{\text{ac}}$ after July 1st, 2026 (SB 2527)

- Removal up to a 3-ft depth
- Financial assurance
 - $>5\%$ of the decommissioning cost on the first operational date
 - $>50\%$ after 10 years
 - Total cost after 15 years
- Local officials may not impose additional requirements.

Steps to Evaluate Large-Scale Renewable Energy Development



Want to Learn More?

Technical Assistance Hub

- Website to access the full R-STEP Playbook, future webinars, and other compiled resources (Coming soon!)

For questions, please contact jason.camp@msstate.edu or wrishijar@irecusa.org.

References

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Thank You!



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Community Development